



Durham County

200 E. Main Street
Durham, NC 27701
(919) 560-0025

Meeting Minutes

Board of County Commissioners

Michael D. Page, Chair
Brenda A. Howerton, Vice Chair
Fred Foster, Jr., Commissioner
Wendy Jacobs, Commissioner
Ellen W. Reckhow, Commissioner

Commissioners' Chambers

Monday, September 12, 2016

5:00 pm Special Session

16-1271 Project Briefings:

1. City of Durham New Police Headquarters Complex and New City/County E911 Communications Center

Jina Propst, Assistant Director, City of Durham General Services; Jeffery Bottomley, Senior Design Architect, O'Brien Atkins Associates and Steve Loneman, Director of Pre-Constructions, LeChase Construction Services, LLC shared a presentation titled "Durham Police Headquarters Complex" which highlighted the following:

- Project Overview
- Project Status (Pictures/Data)
- Project Cost
- Next Steps

Commissioner Reckhow questioned the allocation of the cost. Robyn Heeks, Division Manager, City of Durham responded the cost was defined by the square footage dedicated to 911. She added the County would pay 21% of the allocations based off of those calculations. Commissioner Reckhow stated there were several different components (amount of building space and cost of design) that played into the allocation cost. Bo Ferguson, Deputy City Manager, suggested the City provide a detailed breakdown of the allocations of the site and provide that to the Board.

Commissioner Reckhow asked how many 911 operators were currently employed. James Soukup, Director, Emergency Communication Center responded there were currently 88 employees. He added the parking allocation was based on current staff and future growth.

Vice Chair Howerton inquired about the Crime Analysis Unit and asked would it be accommodated at the new location? Mr. Ferguson responded the program would not allow space for the crime lab. Wendell Davis, County Manager interjected that at the present time, the conversation was ongoing.

Commissioner Jacobs thanked the City for the presentation. She questioned the 911 center and asked with the new capacity allowing seating for 25 people, how many people would work at any given moment. Mr. Soukup stated staffing was currently at 81 with the ability to go up to 88. He added there were currently 17 consoles in the area and the new space would accommodate 25-30 people. Commissioner Jacobs inquired about the general design principles and asked how Main Street would be activated. Mr. Bottomley responded a sidewalk with landscaping would be provided along with a gallery of history along the first floor. Commissioner Jacobs asked would there be an internal and external incorporation of public art. Mr. Bottomley stated that was not a part of the budget at the time, however, they would be willing to work to raise funds to support that opportunity.

Chairman Page asked for clarification on the parking spaces. Mr. Soukup stated there were 80 parking spaces. Chairman Page asked if that allowed for the entry and exit of two shifts of 40 people. Mr. Soukup responded the administrative staff and call staff would be included in that number.

Commissioner Reckhow noted that the use of 21% share assigned to the County was no longer relevant. The County population outside the City limits was actually less than 15% and had been at that level for a few years. Commissioner Reckhow indicated that she had brought that up in the past and suggested the County negotiate a more favorable split. As a result, the use of 21% for such a large capital project appeared inappropriate. Chairman Page suggested that this could be discussed at an upcoming Worksession. Mr. Ferguson agreed to come back before the Board to respond to all questions. He also stated he would speak with City Council regarding the Memorandum of Understanding (MOU) that guided the cost allocations.

2. Durham County Parking

Wendell Davis, County Manager stated that staff was sharing a presentation to the Board about Downtown parking. He asked for permission to move forward to allow private entities to build the structured parking facility.

Jay Gibson, General Manager shared a presentation titled “*Parking Briefing Update and Recommendation for Liberty-Main Parking Facility to BOCC*” which highlighted the following:

- Background
 - Historical and Current Resources
- Work to Date
 - Questions and Maps
 - Parking Snapshot
- Proposed Next Steps
 - Recommended Actions/Strategies
 - Immediate and Short-Mid Term
- Discussion

Commissioner Reckhow referenced the outdoor use at the Main Library. She stated this idea was not a part of the Board’s discussion. Peri Manns, Deputy Director responded that the area would include an amphitheater to increase the usage and also to tie into the design of the actual building. Commissioner Reckhow hoped for more dialogue. She mentioned her concerns were about the maintenance issues and the cost of upkeep. Commissioner Reckhow added that prior to the construction, the Board should have a discussion about the merit of outdoor usage. She also asked for a sense of the size of the bookend (length of the building and how much housing could be supported.) Mr. Gibson stated the team would

like to explore options during the Request for Qualification (RFQ) process and get back to the Board to give a specific number.

Commissioner Jacobs mentioned her concern with the bookend option stating it could be so small that it may not draw many developers. She expressed her concerns about the parking space at the Main Library and discussed the importance of utilizing the green space and tying it into downtown. Commissioner Jacobs was also concerned about the parking issue. She added the key driver should not be parking but adequate diversity housing. Commissioner Jacobs stated there was an opportunity to accommodate diversity housing in the community and felt there was no emergent need to build a parking deck.

County Manager Davis responded that the County does not own housing or the housing authority. He noted that those were both City functions. County Manager Davis continued to say the County's first priority was to address the needs of accommodating public facilities. He mentioned when developing sites, affordable and work force housing would be taken into consideration.

Mr. Manns stated regarding the green space, the team was looking at ideas and would bring those back to the Board for review.

Commissioner Jacobs discussed her concerns about getting started and utilizing the Public-Private Partnerships (PPP) from the State. She added there was a new tool for County Government where they could be involved with housing. Commissioner Jacobs continued to say public land should benefit the public and not just employees and parking lots.

Vice Chair Howerton thanked the staff for their hard work on this project. She mentioned her concerns about the bookends and asked to see the design. Mr. Gibson responded there was no design. He added the County Manager was seeking approval so direction could be given to proceed so that options could be provided to the Board. Vice Chair Howerton asked was affordable and workforce housing something that would not be considered in the future and what was the timing of the RFQ. Mr. Manns responded regarding the RFQ, it could take about three (3) months. He also explained the advertisement and interview process.

County Manager Davis stated the PPP legislation was fairly new with only one project connected to it at the Asheboro Zoo. He added that the PPP required the private developer to bring 50% to the project. County Manager Davis continued to say the additions mentioned could be added to the RFQ language but he cautioned the Board that based on the language, he was not sure what the outcome of the selections would be.

Commissioner Reckhow suggested using the Request for Proposal (RFP) process instead of the RFQ. Mr. Gibson responded they were seeking proposals under the RFQ process to get a design plan prior to the proposal.

Chairman Page acknowledged the following citizens who were signed up to speak:

Homer Ashby, First Presbyterian Church stated they were committed to expand affordable housing in Durham and did not want to limit the area to only a parking lot. He stated there was a need for more mixed use and affordable housing in downtown Durham.

Sue Guptil, St. Philips Episcopal Church expressed her support for affordable housing.

Allen Lang, citizen stated he hoped for sufficient parking during election season and free parking overall.

Stephen Hopkins, PAC-1, stated he was an affordable housing advocate. He expressed the need for workforce, diversity and low-income housing in downtown Durham.

Chairman Page asked the Board if they wished to direct staff to proceed with the issues raised. Commissioner Reckhow stated she was prepared to proceed with Liberty and Main Street. She stated she hoped the Board would not hold the term bookend wrap as mentioned. Commissioner Reckhow also stated she was not prepared to move forward with the Health Services lot without more discussion and opportunities to collaborate with the City and GoTriangle with regard to transit. She asked if the item could be placed on a Worksession for further discussion.

Chairman Page asked the County Manager if there was any urgency for approval. County Manager Davis responded he would like to move forward with the project.

Commissioner Foster stated he would like to move forward. He also stated that the community wanted to see proposals brought forth to the table. Commissioner Foster stated the Board was simply approving the request to receive qualifications from developers and allowing staff the opportunity to bring such information back for review.

Commissioner Jacobs agreed with Commissioner Foster. She added there was a need for parking, housing and retail. Commissioner Jacobs suggested the Board move forward with both projects.

Chairman Page asked for the pleasure of the Board.

Commissioner Foster moved, seconded by Commissioner Jacobs to suspend the rules for the sake of voting.

The motion carried unanimously.

Commissioner Foster moved, seconded by Vice Chair Howerton to approve the motion giving staff authorization to move with the Request for Qualification on the 300 and 400 block of E. Main Street to look at a proposal that incorporates affordable housing, commercial components, parking and to include the public-private partnership legislation.

The motion carried unanimously.

7:00 pm Regular Session

Opening of Regular Session - Pledge of Allegiance

Agenda Adjustments

Chairman Page announced that there were no adjustments to the agenda.

Announcements

Chairman Page read the following announcements:

- 1) The Matching Grants Program of the Durham Open Space and Trails Commission is accepting applications from nonprofit organizations in Durham City and County. The grants are to assist nonprofit organizations in preserving open space lands and promoting new or improved recreational opportunities for citizens. **The application deadline is 5 p.m. on Friday, November 11, 2016.** For questions about the grant process, contact David Ades at (919) 560-0012 or email matchinggrants@dconc.gov.
- 2) The annual Bull City Stand Down, an event that provides onsite services to homeless veterans, will be held Friday, September 16, 2016 from 8:30 am to 2:00 pm at the National Guard Armory and the Durham County Memorial Stadium. During the opening ceremony at 8:30 AM, the stadium will be presented with a permanent plaque that describes why the stadium is a memorial stadium. The scoreboard will be named in honor of the deceased Stadium Authority member and Veteran, Mr. Willie Bradshaw, with a permanent plaque.
- 3) Durham residents are invited to help clean up during the annual Durham Big Sweep event on Saturday, October 1. Volunteer registration is now open at www.bigsweep.org.
- 4) Early voting begins in Durham County on Thursday, October 20th and ends on Saturday, November 5, 2016. The final day to register to vote for the November 8th election will be Friday, October 14th at 5:00 pm. Please visit the Board of Elections website at elections@dconc.gov or call the Board of Elections office at 919-560-0700 for early voting locations.
- 5) The County will host a special ribbon cutting ceremony for the new Rougemont Water System on Thursday, September 22, 2016 at 9:00 am at Rougemont United Methodist Church, 105 Red Mountain Road, Rougemont NC. For more information, please contact Drew Cummings at 919-560-0065.
- 6) These announcements may also be found on the County's website or you may call the Clerk's Office at 919-560-0025.

Commissioner Reckhow clarified that people could also register to vote during the early voting period.

Minutes

Vice Chair Howerton moved, seconded by Commissioner Jacobs to approve the August 1, 2016 Worksession minutes and the August 22, 2016 Regular Session minutes.

The motion carried unanimously.

Ceremonial Items

Proclamation - North Carolina Senior Games

Chairman Page read the following proclamation:

NORTH CAROLINA STATE SENIOR GAMES | 2016

WHEREAS, mature adults and the entire community look forward to the Durham Senior Games, an Olympic style event designed to create a year-round health promotion and competition for participants that are 50 years of age and better; and

WHEREAS, Durham Senior Games, held April 18-May 5 of this year, is sanctioned by North Carolina Senior Games, Inc.; and

WHEREAS, North Carolina Senior Games, the largest senior Olympic program in the nation, will host the Durham/Raleigh/Cary games and NC State Finals September 26 - October 2, 2016; and

WHEREAS, NC Senior games takes a holistic approach by involving the body, mind and spirit of its athletes and promoting the importance of aging in a healthy manner; and

WHEREAS, the statewide event, engaging all counties in North Carolina with the goal to enhance growth, development and connection to opportunity for all participants and volunteers, was founded more than 30 years ago in 1983; and

WHEREAS, this year, NC Senior Games will include more than 60,000 total participants and cheer on the gold or “top winners” eligible to compete in the upcoming finals; and

WHEREAS, participants will compete in a total of 53 medal sports during the State Finals; and

WHEREAS, Durham County will be the host for the Durham/Raleigh/Cary games at the Durham County Memorial Stadium beginning September 28th, and

WHEREAS, Dr. Louise Gooche, founder and team captain of the award winning Durham Senior Divas ‘n Dude Cheerleaders, is the chairman of the NC State Games Board of Directors and ambassador coordinator for the Durham Senior Games; and

WHEREAS, our well wishes are extended to all of the competitors and especially the seniors who will strive to achieve their personal goals from the Durham community.

NOW, THEREFORE I, Michael D. Page, Chairman of the Durham Board of County Commissioners do hereby proclaim to welcome

2016 NORTH CAROLINA SENIOR GAMES

a leader in guiding statewide programming in the areas of health, aging and recreation. I encourage all residents of Durham and Triangle to applaud this organization’s devotion to a mission of health promotion and its outstanding athletes.

This the 12th day of September, 2016.

Michael D. Page, Chairman
Durham Board of County Commissioners

Dr. Louise Gooche, Chair of the NC State Games Board of Directors from Durham County thanked the Board for the proclamation and for encouraging the participations of all County citizens. She invited the Board and all viewers to attend the following events to see the Durham Seniors in action:

- Bull City Stand Down, Friday, September 16, 2016, Durham County Memorial Stadium
- Durham Seniors Track and Field events, Wednesday, September 28, 2016 from 7:30am – 3pm, Durham County Stadium.

- NC State Finals, Thursday, September 29, 2016, NC State Campus

The Durham Senior Divas N' Dudes provided a brief performance for the Board and mentioned they were recruiting males over the age of 50 to join their team.

Proclamation - DPS Graduate and Standout Athlete Marcus Krah

Chairman Page read the following proclamation:

MARCUS KRAH | 2016

WHEREAS, Marcus Krah, born October 30, 1997, is a 2016 graduate of Hillside High School and nationally recognized athlete; and

WHEREAS, while a Durham Public Schools student, he maintained a weighted grade point average of 4.63 while soaring as a track and field standout for the Hillside Hornets; and

WHEREAS, in addition to being an accomplished athlete and scholar, Krah has displayed exemplary character as the co-founder of Impact Education Foundation, Inc., a peer-tutoring program; and

WHEREAS, Marcus Krah began his commitment to compete in track and field on scholarship at the University of North Carolina at Chapel Hill this Fall; and

WHEREAS, on June 18, 2016, Krah ran for the Hillside High School Striders and won the 110-meter hurdles at the New Balance Nationals with a time of 13.39 seconds; and

WHEREAS, he won the Men's 110-meter hurdles at the USA Track and Field Junior National Championships in Fresno, California, at the Veteran's Memorial Stadium by winning his category with a time of 13.25 seconds on June 24, 2016; and

WHEREAS, on May 6, 2016, Krah was named Most Valuable Player of the North Carolina High School Athletics Association's 4A Outdoor Championships after winning three events – including the 110-meter hurdles in a NC High School Athletic Association record time of 13.31 – thus representing the national's number one performance among prep competitors in 2016 and fifth in the United States High School history.

WHEREAS, as a multi-faceted athlete, Krah won the NCHSAA's long jump with a distance of 23 feet, even, and the triple jump with a mark of 48 feet and 8 inches; and

WHEREAS, on July 26, 2016, Krah represented the United States at the 2016 International Association of Athletics Federations World Junior Championships held July 15-28 internationally in Bydgoszcz, and

WHEREAS, Krah has been named Gatorade's 2016 North Carolina Male Track and Field Athlete of the Year for his athletic excellence, academic achievement and exemplary character. He is the second Gatorade NC Boys Track and Field Athlete of the Year to be chosen from Hillside High School.

NOW, THEREFORE, BE IT RESOLVED that I, Michael D. Page, Chairman of the Durham Board of County Commissioners do hereby salute

MARCUS KRAH

and recognize him as one of the most promising and phenomenal athletes in our state and world, and urge all citizens to join me in wishing him the best as he pursues his endeavors on the track and field and classroom.

This the 12th day of September, 2016.

Michael D. Page, Chairman
Durham Board of County Commissioners

Mr. Krah thanked his parents and coaches from the Durham Striders who trained him since the age of five (5).

Commissioner Foster thanked Mr. Krah for being a shining example and hoped that he would reach back and mentor others that plan to follow his lead.

Commissioner Reckhow commended Mr. Krah on his achievements and highlighted the Durham Striders for being an excellent group of volunteers.

Vice Chair Howerton and Commissioner Jacobs both congratulated Mr. Krah on his achievements along with receiving a 4.63 GPA. They mentioned his support system and thanked them for pushing him to strive for greatness.

Wendell Davis, County Manager stated he was fortunate to watch Mr. Krah run during developmental trials. He also acknowledged Mr. & Mrs. Krah for raising four (4) world class athletes.

Other Business

Progress Report from 2016 Bond Referendum Committee

Michael Goodman, Co-Chair of the Bond Referendum Committee stated the Committee was on board to push forward to get the bonds passed. He thanked John White, Durham Chamber of Commerce, and Deborah Craig-Ray, General Manager for being great resources. Mr. Goodman stated announcements would be available in the future and community presentations were also planned.

Farad Ali, Co-Chair of the Bond Referendum Committee stated the Committee's job was to ensure people understood the meaning and purpose of the bonds. He added all the bonds were connected by the eco-system of the work being offered (education, development, trainings and job.) Mr. Ali continued to say it was important to inform the community that the bonds would be used for a greater need in the County.

Commissioners Jacobs and Reckhow thanked Mr. Ali and Mr. Goodman for their leadership and services.

Consent Agenda

Chairman Page asked the Commissioners if they desired to pull any items from the Consent Agenda. Hearing none, he asked for a motion for approval.

Commissioner Foster moved, seconded by Vice Chair Howerton to approve the following items on the Consent Agenda.

16-1224 Aerial Platform Lease with the Bahama Volunteer Fire Department

16-1239 Approval of Durham County ABC Travel Policy

*16-1242 Budget Ordinance Amendment No. 17BCC000006 to Recognize Additional Revenue to Cooperative Extension Program (Project BUILD) from a \$750 Grant Disbursement from ShiftNC and a \$800 Donation from the Employees of Credit Suisse

16-1244 Alexander Industrial Park Sewer Easement Amendment

16-1251 Architectural/Engineering Services for Elevator Upgrades at the Durham County Detention Center (RFQ No. 16-019)

*16-1252 Capital Project Amendment No. 17CPA000004 - Reducing Two Collection System Rehab Projects (SE046 & SE050) which were Closed in FY2016 and Transferring Those Funds to Collection System Rehab Project, SE051. Total Transfer \$102,677.29

*16-1256 Budget Ordinance Amendment No. 17BCC000007_to Recognize \$425,000 in Medicaid Cost Settlement Funds for Increased Funding of 340B Medication Reimbursements

16-1260 Adoption of NC457 Plan

16-1261 Resolution Authorizing Workers' Compensation Coverage to Unpaid Duly Appointed and Sworn Volunteer Deputies of the Sheriff's Office

16-1265 Approval of \$1,021,641 Payment to Durham Convention & Visitors Bureau Over Next Three Years For Reimbursement of Durham County Tax Department Appraised Value of Building and Land at 101 E. Morgan St. and Budget Ordinance Amendment No. 17BCC000008 Authorizing Payment to the Durham Convention & Visitors Bureau (DCVB) By Appropriating General Fund Fund Balance in the Amount of \$333,000 for the FY 2016-17 Payment

16-1267 Legislative Items for NCACC 2017 Legislative Goals Process

The motion carried unanimously.

Consent Agenda Item #16-1242

**Durham County, North Carolina
2015-2016 Budget Ordinance
Amendment Number 17BCC000006**

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2016-2017 budget ordinance is hereby amended to reflect budget adjustments.

Revenue:

<u>Category</u>	<u>Current Budget</u>	<u>Increase/Decrease</u>	<u>Revised Budget</u>
<i>GENERAL FUND</i>			
Intergovernmental	\$57,969,975	\$750	\$57,970,725
Contributions & Donations	\$77,476	\$800	\$78,276

Expenditures:

Function
GENERAL FUND

Economic and Physical Development \$6,422,486 \$1,550 \$6,424,036

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

This the 12th day of September 2016.

Consent Agenda Item #16-1252

**DURHAM COUNTY, NORTH CAROLINA
2016-17 Capital Project Ordinance
Amendment Number 17CPA000004**

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY:

That the 2016-17 capital project ordinance is hereby amended to reflect budget adjustments for the following projects.

Capital Project	Current Budget	Inc./Dec.	Revised Budget
Collections System Rehabilitation Project (SE046)	\$3,391,559.87	(\$90,612.95)	\$3,300,946.92
Collections System Rehabilitation Project FY 14 (SE050)	\$1,224,982.75	(\$12,064.34)	\$1,212,918.41
Collections System Rehabilitation Project FY 15 (SE051)	\$1,033,457.38	\$102,677.29	\$1,136,134.67

Adopted this the 12th day of September, 2016.

Consent Agenda Item #16-1256

**Durham County, North Carolina
2015-2016 Budget Ordinance
Amendment Number 17BCC000007**

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2016-2017 budget ordinance is hereby amended to reflect budget adjustments.

Revenue:

<u>Category</u>	<u>Current Budget</u>	<u>Increase/Decrease</u>	<u>Revised Budget</u>
<u>GENERAL FUND</u>			
Intergovernmental	\$57,970,725	\$425,000	\$58,395,725

Expenditures:

<u>Function</u>			
<u>GENERAL FUND</u>			
Human Services	\$93,003,269	-\$17,110	\$60,337,121

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

This the 22nd day of August 2016.

Adjournment

Commissioner Reckhow moved, seconded by Commissioner Jacobs to adjourn the Regular Session meeting.

The motion carried unanimously.

Respectfully Submitted,

A handwritten signature in cursive script, appearing to read "Monica Toomer".

Monica W. Toomer
Deputy Clerk to the Board